

Message Text

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ACTION SS-15

INFO OCT-01 EA-11 ADP-00 CU-04 AID-20 NSC-10 CIAE-00

DODE-00 INR-10 NSAE-00 PA-03 RSC-01 USIA-12 PRS-01

PC-15 RSR-01 /104 W

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R 280240 Z APR 73

FM AMEMBASSY MANILA

TO SECSTATE WASHDC 4802

C O N F I D E N T I A L SECTION 1 OF 3 MANILA 4887

E. O. 11652: GDS

TAGS: PFOR, RP

SUBJ: YOUTH PARA

REF: STATE 070302

THE FOLLOWING RESPONSES ARE KEYED TO QUESTIONS REFTEL.

1. YOUTH CATEGORIES

A. (PERCENTAGE WEIGHT)

20 PERCENT - YOUNG MILITARY OFFICERS

20 PERCENT - YOUNG BUREAUCRATS (OFFICE OF THE PRESIDENT,
DEPTS OF FOREIGN AFFAIRS, JUSTICE, FINANCE, TRADE AND CENTRAL
BANK)

15 PERCENT - BUSINESS AND INDUSTRY

10 PERCENT - YOUNG POLITICAL LEADERS

10 PERCENT EDUCATORS

5 PERCENT - LAW

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5 PERCENT - MEDIA

5 PERCENT - CHURCH

5 PERCENT - UNIVERSITY STUDENT LEADERS

5 PERCENT - YOUNG LEADERSHIP AMONG DISSIDENT MOVEMENTS
(IT SHOULD BE NOTED THAT UNDER MARTIAL LAW ACTIVITIES
OF STUDENTS HAVE BEEN DRASTICALLY CURTAILED ON ALL
CAMPUSES AND STUDENT GOVERNMENTS PROHIBITED, MAKING IT
INCREASINGLY DIFFICULT FOR US TO DIRECTLY IDENTIFY STUDENT
LEADERS. NEVERTHELESS, MISSION REMAINS IN CONTACT WITH
KNOWN STUDENT LEADERS THROUGH VARIOUS USIS PROGRAMS
INCLUDING ITS HIGHLY PRODUCTIVE ANNUAL SEMINAR FOR
STUDENT LEADERS. IT SHOULD ALSO BE NOTED THAT CONTACT
AND PROGRAMMING ACTIVITIES INVOLVING LEADERS OF DISSIDENT
MOVEMENTS ARE NOT NORMALLY ENVISAGED AS PART OF THIS
MISSION'S YOUTH PROGRAM).

B. RATIONALE

(1) KN ASSIGNING RELATIVE WEIGHTS TO DIFFERENT YOUTH
CATEGORIES, COUNTRY TEAM HAS DECIDED GREATEST EMPHASIS
SHOULD BE PLACED ON YOUNG LEADERS WORKING WITHIN EXECUTIVE
BRANCH, HENCE 20 PERCENT EMPHASIS ASSIGNED TO TWO
CATEGORIES OF YOUNG MILITARY OFFICERS AND BUREAUCRATS.
SEVERAL OTHER CATEGORIES -- YOUNG POLITICAL LEADERS
AND YOUNG PROFESSIONALS IN EDUCATION AND BUSINESS --
DESERVE FAIR DEGREE OF OUR ATTENTION AND HAVE BEEN
GIVEN WEIGHT OF 10 PERCENT (15 PERCENT FOR BUSINESS
CATEGORY). FINALLY, SOME ATTENTION SHOULD BE PAID TO
SEVERAL OTHER GROUPS FROM WHICH NATIONAL LEADERS COULD
SOMEDAY EMERGE -- YOUNG PROFESSIONALS IN MEDIA, THE
CHURCH, LAW, UNIVERSITY STUDENT LEADERS AND YOUNG
LEADERSHIP IN DISSIDENT MOVEMENTS -- AND A WEIGHT OF
5 PERCENT HAS BEEN ASSIGNED TO THESE GROUPS.

(2) PRIOR TO PROCLAMATION OF MARTIAL LAW IN SEPT
73 THESE WEIGHTINGS WOULD HAVE BEEN MUCH DIFFERENT,
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WITH PRINCIPAL WEIGHT ASSIGNED TO YOUNG POLITICAL
LEADERS AND CONSIDERABLY MORE EMPHASIS PLACED ON MEDIA,
STUDENT LEADERS AND DISSIDENT MOVEMENTS. AS RESULT OF
MARTIAL LAW, INFLUENCE OF EXECUTIVE BRANCH HAS BEEN
GREATLY ENHANCED; THERE IS NO ACTIVE LEGISLATURE AT
PRESENT TIME, LITTLE PROSPECT OF ELECTIONS IN NEAR
FUTURE, NEWS MEDIA ARE RIGOROUSLY CENSORED AND PREVIOUS
DISSIDENT AND STUDENT ACTIVITY HAVE GREATLY DECLINED.
IF THIS SITUATION CONTINUES, WE EXPECT MOST FUTURE

PHIL LEADERS IN POSITION TO AFFECT US INTERESTS TO
COME FROM YOUNG MILITARY AND BUREAUCRAT GROUPS. OTHER
SOURCES OF POTENTIAL LEADERSHIP, WHICH HAVE REDUCED
INFLUENCE UNDER MARTIAL LAW, SUCH AS YOUNG LEADERS IN
POLITICS, BUSINESS AND LAW, STILL MERIT OUR ATTENTION,
HOWEVER, AS MANY OF THEIR MEMBERS ARE BRIGHT AND
AMBITIOUS AND SOME COULD WELL MOVE EVENTUALLY INTO
POSITIONS OF NATIONAL IMPORTANCE.

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PC-15 RSR-01 /104 W
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R 280240 Z APR 73
FM AMEMBASSY MANILA
TO SECSTATE WASHDC 4803

C O N F I D E N T I A L SECTION 2 OF 3 MANILA 4887

C. SHORT- TERM YOUTH IMPACT.

COUNTRY TEAM DOES NOT ANTICIPATE THAT ANY YOUTH GROUP
OR ORGANIZATION IN PHILIPPINES WILL HAVE SIGNIFICANT
IMPACT ON US INTERESTS IN NEXT TWO TO FOUR YEARS.
BEFORE MARTIAL LAW THIS STATEMENT COULD NOT HAVE BEEN
MADE, SINCE STUDENT ACTIVISM, LED BY PRO- MAOIST KABATAANG
MAKABAYAN, WAS VOCAL CRITIC OF US MILITARY BASES AND
INVESTMENT HERE. WITH EXCEPTION OF YOUNG BUREAUCRATS, COUNTRY
TEAM ALSO DOES NOT EXPECT ANY OF YOUTH CATEGORIES LISTED ABOVE
TO HAVE ANY SIGNIFICANT FAVORABLE OR UNFAVORABLE IMPACT ON US
INTERESTS. ANOTHER POSSIBLE EXCEPTION WOULD BE YOUNG MILITARY
OFFICERS, WHO MAY BECOME INCREASINGLY INVOLVED IN CIVIL ADMINIS-
TRATION AND BUSINESS ACTIVITIES. GENERALLY SPEAKING, ATTITUDES
OF TWO MAJOR CATEGORIES LISTED ABOVE, YOUNG MILITARY
OFFICERS AND YOUNG BUREAUCRATS, ARE FAVORABLE TO US.

II. OBJECTIVES

A. (PERCENTAGE WEIGHT)

25 PERCENT - CREATE AND MAINTAIN FAVORABLE ATTITUDES TOWARD US
20 PERCENT - INFLUENCE ATTITUDES ON SPECIFIC US INTERESTS IN
PHILS AND REGIONAL
20 PERCENT - FOSTER CLIMATE CONDUCTIVE TO BILATERAL TRADE AND US
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INVESTMENTS IN FUTURE YEARS

15 PERCENT - FOSTER CLIMATE CONDUCTIVE TO ECONOMIC AND SOCIAL
DEVELOPMENT
10 PERCENT - HELP STRENGTHEN MODERATE, DEMOCRATIC GROUPS
AND INDIVIDUALS
5 PERCENT - THROUGH DEVELOPMENT OF YOUTH CONTACTS, UNDERSTAND
AND FOLLOW INCIPENT POLITICAL AND SOCIAL TRENDS IN PHIL-
IPPINE SOCIETY

5 PERCENT - ASSURE ACCESS TO KEY FUTURE LEADERSHIP

B. RATIONALE

PRINCIPAL US INTERESTS IN PHILIPPINES ARE CONTINUED
ACCESS TO OUR MILITARY BASE COMPLEX, PRESERVATION OF AN
ATMOSPHERE FAVORABLE TO AMERICAN INVESTMENT AND PRESERVA-
TION OF A VIABLE, SELF-RELIANT, INDEPENDENT PHILIPPINES.
COUNTRY TEAM HAS ACCORDINGLY ASSIGNED GREATEST WEIGHTS
TO THOSE OBJECTIVES WHICH WILL PROMOTE FAVORABLE ATTITUDES
TOWARDS THE US IN THE BROAD SENSE AS WELL AS ON ITEMS
OF SPECIFIC US INTEREST (I. E. BASES AND INVESTMENT) M
OBJECTIVES OF FOSTERING CLIMATE CONDUCTIVE TO ECONOMIC
AND SOCIAL DEVELOPMENT AND HELPING STRENGTHEN MODERATE,
DEMOCRATIC GROUPS AND INDIVIDUALS COINCIDE WITH US
INTEREST IN PRESERVING VIABLE, INDEPENDENT PHILIPPINES.
FINALLY, COUNTRY TEAM BELIEVES THAT WORKING WITH YOUTH
AND POTENTIAL LEADERS HAS ANCILLARY BENEFITS OF HELPING
USG TO BE AWARE OF DEVELOPING POLITICAL AND SOCIAL TRENDS
WITHIN PHILS AND ASSURING ACCESS TO KEY FUTURE LEADERSHIP.

III. RESOURCES

A. (PERCENTAGE WEIGHT)

25 PERCENT - USIA CULTURAL AND INFORMATIONAL PROGRAMMING

29 PERCENT - MILITARY TRAINING PROGRAMS

13 PERCENT - CU INTERNATIONAL VISITOR TRAVEL GRANTS
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10 PERCENT - CU FULL- YEAR ACADEMIC GRANTS
10 PERCENT - CU SHORT- TERM AMERICAN GRANTEES
10 PERCENT - AID TRAINING PROGRAM

5 PERCENT - AID PROVINCIAL DEVELOPMENT PROGRAM

5 PERCENT - AMERICAN PROFESSIONS (LECTURING)

2 PERCENT - TEENAGE EXCHANGE PROGRAMS SUCH AS " YOUTH
FOR UNDERSTANDING" N AMERICAN FIELD SERVICE PROGRAM, ETC.

A. IMPROVEMENTS

(1) MISSION WILL ENDEAVOR TO SHARPEN SELECTION OF IV
AND FULL- YEAR ACADEMIC GRANTEES TO INCREASE EFFECTIVENESS
OF THESE RESOURCES.

(2) MISSION ALSO SUGGESTS SUBSTANTIAL INCREASE IN
NUMBER OF IV GRANTS. TRAVEL BY FILIPINOS TO US HAS
BEEN GREATLY RESTRICTED SINCE MARTIAL LAW, WITH ACCOMPANY-
ING LOSS OF INDIRECT BENEFITS WHICH SUCH TRAVEL HAD
IN EXPOSING MANY FILIPINOS TO US SOCIETY. INCREASE IN
IV PROGRAM WOULD HELP TO EXPOSE SMALL NUMBER OF ADDITIONAL
FILIPINOS TO ASPECTS OF US.

(3) MISSION BELIEVES STAG PARTICIPANTS SHOULD BE
SLECTED WITH MORE CONSIDERATION TO MAJOR OBJECTIVES IN
II ABOVE. SPECIFICALLY, MORE STAG CANDIDATES WHO CAN
EFFECTIVELY PRESENT US VIEWPOINTS ON MILITARY BASES,
INVESTMENT AND TRADE ISSUES IN PHILS WOULD BE DESIRABLE.

B. PRIVATE RESOURCES

COUNTRY TEUM BELIEVES THAT WE DO NOT KNOW ENOUGH ABOUT
THOSE ACTIVITIES OF THE MANY PRIVATE AMERICAN ORGANIZATIONS
IN PHILIPPINES WHICH AFFECT POTENTIAL LEADERSHIP. AS
FIRST STEP WE THEREFORE WILL CONDUCT SURVEY TO DETERMINE
WHAT THESE ACTIVITIES ARE AND TO IMPROVE COORDINATION
AND EXCHANGE OF INFORMATION ON SIMILAR PGORAMS, SUCH AS TRAINING
GRANTS.

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DODE-00 INR-10 NSAE-00 PA-03 RSC-01 USIA-12 PRS-01

RSR-01 /104 W

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R 280240 Z APR 73

FM AMEMBASSY MANILA

TO SECSTATE WASHDC 4804

C O N F I D E N T I A L SECTION 3 OF 3 MANILA 4887

C. PEACE CORPS

(1) BY THE VERY NATURE OF ITS PROGRAM, PEACE CORPS ESTABLISHES AND MAINTAINS CONTACT WITH MANY YOUNG, MIDDLE LEVEL MANAGERS AND PROVINCIAL OFFICIALS THROUGHOUT PHILS, WHERE PC HAS ONE OF ITS LARGEST NUMBERS OF VOLUNTEERS.

(2) ONE OF UNDAMENTAL PURPOSES OF PC IS TO PROVIDE AN OPPORTUNITY FOR AMERICANS AND FILIPINOS TO SHARE EACH OTHER'S CULTURES, VALUES AND ASPIRATIONS AS MEANS OF PROMOTING GREATER UNDERSTANDING. SINCE MOST VOLUNTEERS ARE IN THEIR TWENTIES AND ARE WELL- EDUCATED, THEY TEND TO ASSOCIATE WITH SIMILARLY PLACED FILIPINOS. DURING TWELVE YEARS OF THEIR PRESENCE IN PHILS, PCVS HAVE WON RESPECT AND FRIENDSHIP OF GREAT NUMBER OF FILIPINOS NOW EMERGING IN LEADERSHIP POSITIONS, SUCH AS MAYORS AND GOVERNORS.

(3) ANOTHER FUNDAMENTAL PURPOSE OF PC IS TO PROVIDE TECHNICAL ASSISTANCE TO PHILS IN KEY DEVELOPMENTAL SECTORS. INCREASINGLY, THESE KEY CIVILIAN SECTORS ARE BEING MANAGED BY YOUNG OFFICIALS WITH WHOM VOLUNTEERS HAVE WORKED IN THE PAST OR ARE NOW WORKING. AS SOME OF THESE OFFICIALS HAVE MOVED AHEAD, THERE HAS BEEN TENDENCY TO BRING VOLUNTEERS ALONG TO HELP CARRY OUT
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THEIR ENLARGED DUTIES. FOR EXAMPLE, IN DEPT OF AGRICULTURE, VOLUNTEERS ARE NOW WORKING AT ALL LEVELS FROM FIELD EXTENSION AGENT TO SECRETARY'S OWN STAFF.

(4) WHILE PC CANNOT ACCEPT OBJECTIVES IN SECTION II AS EXPLICIT PART OF ITS ACTIVITIES, WORK OF PCVS DOES GENERALLY SUPPORT THESE OBJECTIVES. IN VIEW OF THIS FACT AND LARGE NUMBER OF PCVS SPREAD THROUGHOUT PHILS,

COUNTRY TEAM CONSIDERS CONTRIBUTION OF PC TO YOUTH PROGRAM TO BE VERY HIGH.

IV. A. RELATIVE IMPORTANCE OF YOUTH ABOVE- AVERAGE.

B. (1) IN MANY RESPECTS, PHILS IS A YOUNG SOCIETY, SEVENTY PERCENT OF POPULATION IS UNDER 30 YEARS OF AGE AND, FOR A DEVELOPING COUNTRY, THERE IS AN UNUSUALLY LARGE COLLEGE STUDENT POPULATION OF MORE THAN ONE MILLION. IN SOME WAYS THE ROLE OF YOUTH IN PRESENT PHIL POLITICAL SCENE HAS BEEN GREATLY CIRCUMSCRIBED UNDER MARTIAL LAW. UNTIL RECENTLY, STUDENT MOVEMENTS HAD GROWN INCREASINGLY STRONG AND WERE EXERCISING A GROWING INFLUENCE ON INTERNAL POLITICS. HOWEVER, SINCE MARTIAL LAW, MUCH OF THEIR LEADERSHIP HAS BEEN ARRESTED AND " RE- EDUCATED" OR HAS GONE INTO HIDING; STUDENT POLITICAL ACTIVITY TODAY IS ALMOST NEGLIGIBLE. YOUNG FUTURE LEADERS HAVE BEEN SIMILARLY RESTRAINED IN OTHER FIELDS, E. G. POLITICS AND THE PUBLIC MEDIA, AND TODAY FIND IT MORE DIFFICULT TO HAVE AN IMPACT OF NATIONAL AFFAIRS.

(2) INCREASINGLY, GOVT POLICIES ARE MADE EXCLUSIVELY WITHIN THE EXECUTIVE BRANCH WITHOUT EXTERNAL PRESSURES, IN BASENCE OF FREE PRESS OR AN ACTIVE LEGISLATURE. THIS CENTRALIZATION OF NATIONAL DECISION MAKING, HOWEVER, HAS ENHANCED THE RELATIVE POSITION OF YOUNG BUREAUCRATS AND MILITARY OFFICERS, WHO FIND THEMSELVES MORE ABLE TO INFLUENCE THE AFFAIRS OF GOVT THAN HERETOFORE, AND HAS GREATLY REDUCED THE IMPORTANCE OF FORMER POLITICAL WARLORDS AND SOME OF THECOUNTRY' S PRINCIPAL OLIGARCHS. THEREFORE, IN VIEW OF ENHANCED ROLE OF THESE
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GROUPS OF POTENTIAL LEADERS AND OVERALL " YOUTHFULNESS" OF PHILS SOCIETY, COUNTRY TEAM HAS ASSIGNED ABOVE- AVERAGE RANKING TO RELATIVE IMPORTANCE OF YOUTH IN COMPARISON TO OVERALL US INTERESTS IN PHILS.

C. 1. PERSONNEL TIME

(A) 10 PERCENT
162 TOTAL MAN MONTHS PER YEAR

(B) FUNCTIONAL ALLOCATION
CONTACT WORK 50 PERCENT
REPORTING 15 PERCENT
PROGRAM WORK 35 PERCENT

(C)
STATE 5
USIA 67

AID	18
DOD	10

2. PROGRAM RESOURCES:

90 PERCENT CU BUDGET

75 PERCENT USIA BUDGET

1 PERCENT AID BUDGET

4.5 PERCENT MAP BUDGET

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*** Current Handling Restrictions *** n/a

*** Current Classification *** CONFIDENTIAL

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Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Document Source: CORE
Document Unique ID: 00
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30 JUN 2005

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